



Mercury Issues at DOE Oak Ridge

TDEC Regulatory Approach to Mercury Effluent Limits

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22 October 09



TDEC-WPC Regulatory Approach

Summary

- **TN Water Quality Control Act**
- **TN Water Quality Criteria**
- **TDEC Fish Consumption Advisories**
- **EPA WQC and MeHg Guidance**
- **NPDES Permitting Strategy:**
 - Y-12 National Security Complex**
- **Calculating Effluent Hg Limits**



TN Water Quality Control Act

- **Use Classifications**
- **Water Supply, Fish & Aquatic Life, Recreation**
- **Water Quality Criteria**
- **Physical, Chemical (Metals, VOCs)**
- **Bacteriological**
- **Biological Integrity**
- **Antidegradation**
- **Available/Nonavailable Conditions**
- **Exceptional TN Waters**
 - **Economic/Social Necessity**
- **Groundwater**



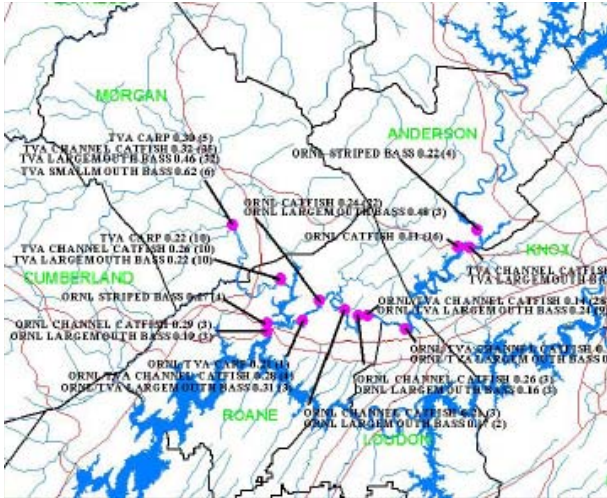
TN Water Quality Criteria, 2008

Total Mercury

WATER COLUMN, DISSOLVED

| <u>Use</u> | <u>Concentration, ug/l</u> |
|------------------------------|--|
| Domestic Water Supply | 2.0 |
| Fish and Aquatic Life | 1.4 acute 0.77 chronic |
| Recreation | 0.05 Water & Organisms (stream classed for Water Supply) 0.051 Organisms Only |

TN Fish Consumption Advisories



- Sensitive Population must be protected
- 2007 Legislative change: use EPA 2001 fish tissue guidance
- May 2007 - TDEC Updated Fish Advisories

TN Fish Consumption Advisories



- **May 2007 - TDEC posted 30 stream and lake segments statewide**

- **27 streams/lakes: Airborne Deposition**

Nonpoint sources

- **3 streams/lakes: Point sources**

North Fork Holston River

Hiwassee River

EAST FORK POPLAR CREEK

(Posted since 1980's)



EPA WQC and MeHg Guidance

- **NPDES permitting approach (Sec 7.2.1)**
- **MeHg criterion: as Water Column**
- **Water Column translation if data exists**

- **Permit Limits: Sec 5.4.4 of TSD Document***

***Technical Support Document for WQ-based
Toxics Control, USEPA, 1991**

EPA WQC and MeHg Guidance

- **Permit Limits: Sec 5.4.4 of TSD Document***
 - **“EPA Recommendations for Permitting for Human Health Protection”**
 - **Exposure period is longer than 1 month.**
 - **Average exposure not maximum exposure**
 - **Daily Maximum Limit = impractical**
- **Monthly Average Limit=Wasteload Allocation**
 - ***Technical Support Document for WQ-based Toxics Control, USEPA, 1991**



NPDES Permitting Strategy: Y-12 National Security Complex

- **Permit Issued: 13 March 2006**
- **Expired: 31 December 2008**
- **Effluent Limits for Mercury**
 - **WWTR Treatment Systems: no limit (report only)**
 - **Outfall 200, 125, 051, 055: no limit (report only)**
 - **Outfall 135, 109, 077, 021: no limit**
 - **Station 17, C11 no limit (report only)**
 - **Central/East End MTS: 2 ug/l Mo. Ave.
4 ug/l Daily Max.**

USDOE applied timely – administrative extension



NPDES Permitting Strategy: Y-12 National Security Complex

**Option 1: Limits = Water Quality Criterion
Station 17: 0.051 ug/l Mo. Average**

**Option 2: Limits per EPA MeHg Guidance,
Calculate Water Column value needed
to meet Fish Tissue target**



NPDES Permitting Strategy: Y-12 National Security Complex

Option 1: Limits = Water Quality Criterion

Recreation Use & Organisms Only

| | |
|------------------|------------------------|
| Station 17: | 0.051 ug/l Mo. Average |
| 2008-9 discharge | 0.22-0.30 ug/l |

Problem:

**NO correlation between 0.051 ug/l WQC
and fish tissue concentration**



NPDES Permitting Strategy: Y-12 National Security Complex

Option 2: Limits per EPA 2009 MeHg Guidance,
Calculate Water Column value needed
to meet Fish Tissue target

Definitions

| | |
|-------------|---------------------------------|
| AWQC | Ambient WQ Criterion |
| TRC | Tissue Residue Criterion |
| BAF | Bioaccumulation Factor |

Option 2: Limits per EPA MeHg Guidance

$$AWQC = TRC / BAF$$

$$\text{Where } BAF = C_t / C_w$$

And

C_t = Conc'n of MeHg in fish tissue, mg/kg *

C_w = Conc'n of MeHg in Water, mg/L *

Calculating Bioaccumulation Factor

Ct = Conc'n of MeHg in fish tissue, mg/kg

Cw = Conc'n of MeHg in Water

Based on USDOE data 2001 - 2007

| Column info | 1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 |
|-----------------------------|--------|------------|---------------|-----------|-------------------|--------------------------|--------------------------|------------------------------|
| Station (upstm to downstm.) | | Fish mg/kg | Total Hg ng/l | MeHg ug/l | Site-Specific BAF | Ratio Methyl-to-Total Hg | Target MeHg Conc'n, ug/l | Target Total Hg Conc'n, ng/l |
| 2001 | Spring | 0.615 | 327 | 0.06 | 1.02E+07 | 1.83E-04 | 0.029 | 159.577 |
| | Fall | 0.867 | 420 | 0.39 | 2.22E+06 | 9.29E-04 | 0.135 | 145.287 |
| 2002 | Spring | 0.778 | 283 | 0.06 | 1.30E+07 | 2.12E-04 | 0.023 | 109.126 |
| | Fall | 0.840 | 332 | 0.17 | 4.94E+06 | 5.12E-04 | 0.061 | 118.642 |
| 2003 | Spring | 0.956 | 330 | 0.2 | 4.78E+06 | 6.06E-04 | 0.063 | 103.570 |
| | Fall | 0.871 | 353 | 0.22 | 3.96E+06 | 6.23E-04 | 0.076 | 121.525 |
| 2004 | Spring | 1.019 | 307 | 0.19 | 5.36E+06 | 6.19E-04 | 0.056 | 90.405 |
| | Fall | 1.212 | 403 | 0.13 | 9.32E+06 | 3.23E-04 | 0.032 | 99.780 |
| 2005 | Spring | 0.912 | 519 | 0.23 | 3.96E+06 | 4.43E-04 | 0.076 | 170.786 |
| | Fall | 0.680 | 274 | 0.2 | 3.40E+06 | 7.30E-04 | 0.088 | 120.882 |
| 2006 | Spring | 0.780 | 289 | 0.2 | 3.90E+06 | 6.92E-04 | 0.077 | 111.154 |
| | Fall | 0.940 | 353 | 0.26 | 3.62E+06 | 7.37E-04 | 0.083 | 112.660 |
| 2007 | Spring | 0.810 | 279 | 0.27 | 3.00E+06 | 9.68E-04 | 0.100 | 103.333 |
| | Fall | 0.710 | 198 | 0.14 | 5.07E+06 | 7.07E-04 | 0.059 | 83.662 |
| | | | 518.556 | 0.194 | | 0.001 | 0.068 | 117.885 |

Site-specific BAF



**Ct = Conc'n of MeHg in fish tissue, mg/kg
averaged from each season
from all fish sampled**

Cw = Conc'n of MeHg in Water, ng/L

Example (Fall 2007):

$$\mathbf{Ct = 0.710 / 0.00014 = 5,071,000}$$



Ratio of Methyl –to-Total Hg

Conc'n of MeHg Hg in water, ug/l

Conc'n of Total in Water, ug/L

Example (Fall 2007):

$$\begin{aligned}\text{Ratio of Methyl-to-Total Hg} &= 0.00014 / 0.198 \\ &= 0.000707\end{aligned}$$



Target Methyl Hg Water Column Concentration

EPA Fish tissue guideline = 0.3 mg/kg

BAF (example) = 5,070,000

Example (Fall 2007):

Ratio = 0.3/ 5,070,000 = 0.059 ug/l



Calculated Total Hg Water Column Concentration

Target MeHg Concentration = 0.059 ug/l

Ratio of Methyl-to-Total Hg = 0.000707

Example (Fall 2007):

Target Total Hg WQC = $0.059 / 0.000707 = 0.0835$ ug/l

Target varies by season and year:

2001 – 2007 average WQC = 0.118 ug/l



Calculated Total Hg Water Column Concentration

Using DOE Fish Tissue & Water Column Data,
Spring 01 – Fall 07:

Target Total Hg WQC at Station 17 = 0.118 ug/l*

* Water Column Concentration which produces
Fish Tissue Concentration of 0.3 mg/kg

PROPOSED PERMIT LIMIT, Station 17:

Monthly Average Conc. = 0.118 ug/l

Measured Weekly, 5-day flow composite